



Circular 23 of 2025

Date: 10 September 2025

To: Zimbabwe Association of Pension Funds (ZAPF)

Life Offices Association of Zimbabwe (LOA)

Pension Fund Administrators

Self-Administered Pension Funds

Actuarial Society of Zimbabwe (ASZ)

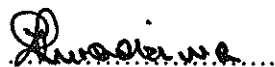
REQUEST FOR COMMENTS AND INPUT INTO THE GUIDELINE ON PRESERVATION FUNDS.

1. The above subject matter refers.
2. Preservation funds constitute a significant portion of the pensions industry in Zimbabwe both in terms of membership and asset base. In 2024, membership of preservation funds constituted about 17% of the industry's total membership. The assets for preservation funds constituted around 12% of the industry's total assets, making the funds systemically important in the pensions industry.
3. To appreciate the systemic risk posed by the preservation funds in the industry, the Commission conducted an offsite inspection in 2024 for all the preservation funds. The inspection was also necessitated by numerous complaints that the Commission has been receiving from members of the preservation funds.

4. Findings from the inspection identified some gaps of a corporate governance nature, as well as lack of transparency in the financial operations of the funds, which the draft guideline on preservation funds seeks to address.
5. The Commission particularly invite comments and input into this guideline on the following key issues:
 - i. The proposed partial access limits for each age group.
 - ii. Implications of the proposed limits on liquidity of the funds should all members decide to access their pensions up to the limit.
 - iii. Each pension fund and administrator is required to do an impact assessment of the number of members to access their accumulation up to the limit.
 - iv. Timing of the proposed implementation of the partial access of both employer and member contributions.
6. May you kindly provide the feedback on or before 24 September 2025.
7. The draft Guideline is attached to this Circular and all enquiries and clarifications should be directed to pensions@ipec.co.zw

We look forward to your input.

Yours Sincerely



Grace Muradzikwa

COMMISSIONER OF THE INSURANCE, PENSION AND PROVIDENT FUNDS.